

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY PARIS

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FOLLOWING REPEAT STATE 112992 ACTION ABIDJAN ACCRA ALGIERS
BELGRAFE BOGOTA BRASILIA BUENOS AIRES CAIRO CARACAS COLOMBO
DAKAR
GEORGETOWN ISLAMABAD KAKARTA KINGSTON KINSHASA KUALA LUMPUR
LAGOS LIMA LUSAKA MANILA MEXICO MONTEVIDEO NAIROBI NEW DEHHI
RABAT INFO ALL DIPLOMATIC POSTSDATED 15 MAY 75
QUOTE

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E.O. 11652: N/A

TAGS: GEN, UNGA

SUBJECT: UNGA SPECIAL SESSION: CONSULTATIONS WITH
GOVERNMENTS

REF: STATE 75525

1. ACTION ADDRESSEES ARE REQUESTED TO INITIATE CONSULTA-
TIONS WITH HOST GOVERNMENTS, IF THEY HAVE NOT ALREADY
DONE SO, ON PROSPECTS FOR SUCCESSFUL OUTCOME FOR UNGA
SEVENTH SPECIAL SESSION (7SS) AND ROLE WHICH HOST GOVERN-
MENT CAN PLAY DURING PREPARATORY PERIOD BEFORE SESSION
OPENS SAPTEMBER 1. WHILE POSTS MUST USE OWN DISCRETION
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IN FORMULATING DEMARCHE, CONTACT SHOULD BA AT SUITABLY

HIGH LEVEL TO STIMULATE ACTIVE INTEREST IN -- AND IF POSSIBLE GUIDANCE FOR -- ACTIVITIES OF RESPECTIVE MISSION AT UN NEW YORK.

2. USUN HAS HAD EXTENSIVE CONTACT WITH KEY LDC DELE-; &-589, 8, ,32 694(, PARTICULARLY DURING PAST MONTH AS CONSULTATIONS ON 7SS HAVE ADVANCED IN CONTEXT OF INFORMAL SESSIONS OF UN PREPARATORY COMMITTEE. FROM THESE CONSULTATIONS, AND FROM RESULTS OF G-77 WORK ON PROPOSAL FOR 7SS AGENDA (PARA 6 BELOW), IT IS EVIDENT

THAT MODERATEU WITHIN LDC CAUCUS ARE ACTIVE IN SEEKING TO PREVENT REPETITION OF FRUITLESS CONFRONTATION OF SIXTH SPECIAL SESSION. THEY SEEM TO SEE 7SS AS FORUM FOR HIGH-LEVEL CONSIDERATION OF MORE LIMITED RANGE OF IMPORTANT ECONOMIC ISSUES, RATHER THAN SOLELY AS SOUNDING-BOARD FOR REITERATION OF TOTALITY OF LDC DEMANDS IN MOST EXTREME FORMULATIONS. WE HAVE LITTLE DOUBT, HOWEVER, THAT RADICALS--LED BY ALGERIA--WILL CONTINUE TO PRESS UNCOMPROMISING ATTITUDES BOTH ON SUBSTANCE OF ISSUES AND NATURE OF WORK OF SESSION. INDIVIDUAL GOVERNMENTS-- NOT NECESSARILY HARDLINE IN OVERALL ATTITUDE--CAN ALSO SERIOUSLY DISRUPT SESSION BY INSISTENCE ON ASSEMBLY ENDORSEMENT OF THEIR SPECIAL INTERESTS: MEXICO ON CERDS, CENTRAL AFRICANS ON SAHEL, ARABS ON OCCUPIED TERRITORIES, ETC.

3. USG CONTINUES TO BELIEVE THAT UN GENERAL ASSEMBLY CANNOT BE ADEQUATE FORUM FOR NEGOTIATION OF SPECIFIC ECONOMIC POLICY ISSUES. SPECIAL SESSION, HOWEVER,

PROVIDES AN OPPORTUNITY FOR INTERNATIONAL COMMUNITY TO IDENTIFY KEY PROBLEMS, DISCUSS THEIR PRIORITIES AND INTERRELATIONSHIPS, STIMULATE CONSENSUS AND REVEAL WHERE IT EXISTS, AND POINT THE WAY TO IMPLEMENTATION OF AGREED CONCLUSIONS OR TO FURTHER NEGOTIATION OF AREAS OF DISAGREEMENT IN APPROPRIATE FORA. WITHOUT HOLDING OUT FALSE PROMISES, WE WANT TO ENCOURAGE MODERATE FORCES WITHIN GROUP OF 77 (AND WITHIN INDIVIDUAL LDC GOVERNMENTS) TO EXERT THEIR INFLUENCE DURING PREPARATORY LIMITED OFFICIAL USE

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PERIOD; AND TO LET RADICALS KNOW OUR INTENSE INTEREST IN PROSPECTS FOR THE SESSION AND OUR CONCERN THAT HOSTILE, CONFRONTATIONAL ATMOSPHERE WOULD RESULT IN MAJOR SET-BACK TO UN. WITH REGARD TO DEVELOPED COUNTRIES, WE WISH TO ENCOURAGE MAXIMUM COORDINATION OF OUR POSITIONS, IN EFFORT TO AVOID EXCESSIVE ACQUIESCENCE TO LDC PRESSURES WHICH HAS TENDED TO MARK MOST RECENT ENCOUNTERS IN UN FORUMS.

4. ACTION ADDRESSEES SHOULD THEREFORE--UNLESS THEY BELIEVE ACTION WOULD BE COUNTERPRODUCTIVE--OPEN DISCUSSION WITH APPROPRIATE OFFICIALS IN HOST GOVERNMENT ON PROSPECTS FOR 7SS. IN VIEW OF NATURE OF SESSION, THIS SHOULD INVOLVE IN MOST COUNTRIES BOTH FOREIGN AFFAIRS AND ECONOMIC MINISTRIES. FIRST GOAL OF DEMARCHE SHOULD BE TO TRIGGER INTEREST IN CAPITALS AND COMMUNICATE EARNESTNESS OF USG IN PREPARING FOR SESSION. WE HOPE HOST GOVERNMENT WILL INSURE THAT

POSITIVE

ELEMENTS IN ITS BILATERAL RELATIONS WITH US WILL ALSO GUIDE BEHAVIOR OF ITS REPRESENTATIVES AT 7SS. PROSPECT THAT APPROACH OF THIS GENERAL NATURE WILL NOT SERVE TO CHANGE ATTITUDES OF MORE RADICAL GOVERNMENTS SHOULD NOT DETER EMBASSIES IN SUCH SITUATIONS FROM INITIATING DIALOGUE.

5. FOR GENERAL PRESENTATION POSTS SHOULD DRAW ON REFTTEL AS APPROPRIATE, ESPECIALLY PARA 6 WHICH DESCRIBES US ATTITUDES IN SOME DETAIL. IN ADDITION, YOU MAY INFORM HOST GOVERNMENT THAT USG HAS AUTHORIZED ITS UN MISSION TO PRESENT FOLLOWING FIVE TOPICS AS PRINCIPAL PROBLEM AREAS FOR GA CONSIDERATION AT 7SS:

- (A) INTERNATIONAL COMMODITY TRADE
 - (B) INTERNATIONAL FOOD NEEDS
 - (C) TRANSFER OF FINANCIAL RESOURCES
 - (D) PROBLEMS OF THE POORER DEVELOPING COUNTRIES
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- (E) STRUCTURAL CHANGES IN THE UN SYSTEM

THIS LISTING REFLECTS OUR BELIEF THAT SUBSTANTIVE AGENDA FOR 7SS WOULD BE SHORT IN TERMS OF NUMBER OF PROBLEM AREAS IT WILL DEAL WITH AND THAT IT SHOULD BE FORMULATED IN BROAD TERMS. WE EXPECT CONTENT OF THESE HEADINGS AND PROSPECTS FOR GOVERNMENTAL ACTION TO BE DISCUSSED DURING PERIOD LEADING UP TO 7SS, BOTH IN SPECIFIC CONTEXT OF PREPARATIONS FOR SESSION--MEETING OF UN PREPARATORY COMMITTEE JUNE 16-27 IN PARTICULAR--AND IN BROADER CONTEXT OF REVIEW OF IMPLEMENTATION OF "INTERNATIONAL DEVELOPMENT STRATEGY FOR SECOND UN DEVELOPMENT DECADE," BEING CONDUCTED SIMULTANEOUSLY

IN OTHER UN BODIES.

6. GROUP OF 77 ON MAY 2 CIRCULATED "PROVISIONAL LIST OF AREAS AND CONCRETE QUESTIONS" WHICH CONTAINED FOLLOWING FIVE MAJOR HEADINGS:

- (1) INTERNATIONAL TRADE
- (2) TRANSFER OF REAL RESOURCES FOR FINANCING THE DEVELOPMENT OF DEVELOPING COUNTRIES, AND INTERNATIONAL MONETARY REFORM
- (3) SCIENCE AND TECHNOLOGY
- (4) INDUSTRIALIZATION
- (5) RESTRUCTURING OF THE ECONOMIC AND SOCIAL SECTORS OF THE UNITED NATIONS SYSTEM.

ITEMS (1) AND (2) CONTAIN NUMBER OF SUB-ITEMS WITH WHICH WE HAVE DIFFICULTY; INCLUDING REFERENCE TO INDEXATION OF COMMODITY PRICES, AUTOMATIC MECHANISMS FOR AID FLOWS, UN SPECIAL FUND, ETC. IN ADDITION TO STRONGLY OPPOSING ANY LANGUAGE IN THE AGENDA WHICH WOULD PREJUDGE THE ANSWERS TO PROBLEMS UNDER CONSIDERATION, WE ARE ALSO URGING THAT ISSUES OF ACCESS LIMITED OFFICIAL USE

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TO MARKETS, PARTICULARLY IN MANUFACTURES, AND MONETARY REFORM NOT BE INCLUDED SINCE THEY ARE UNDER ACTIVE CONSIDERATION IN GATT AND IMF. FURTHER, ITEMS (3) AND (4) ARE SO BROAD THAT, IF TREATED IN ANY DEPTH, THEY WOULD OVERBURDEN TWO-WEEK MEETING. (WE DO NOT WISH TO ENGAGE HOST GOVERNMENT'S IN DEBATE OVER DETAILS OF DRAFTING OF 7SS AGENDA. POSTS SHOULD DRAW ON THIS PARAGRAPH FOR BACKGROUND AND AS ILLUSTRATION OF TRENDS OF THOUGHT NOW IN PLAY WHICH, WITH GOODWILL ON BOTH SIDES, COULD COALESCE IN SOLID BASIS FOR 7SS DELIBERATIONS.)

7. WE FORESEE SERIOUS POTENTIAL PROBLEM FOR 7SS WITH REGARD TO ECONOMIC DECLARATIONS RECENTLY ADOPTED IN LDC AND UN MEETINGS, IN PARTICULAR DECLARATION AND PROGRAM OF ACTION ON ESTABLISHMENT OF NEW INTERNATIONAL ECONOMIC ORDER (NIEO) AND CHARTER OF ECONOMIC RIGHTS AND DUTIES OF STATES (CERDS). AS WITH OTHER CONTENTIOUS DETAILS, POST IN LDC CAPITALS NEED NOT DRAW SPECIAL ATTENTION TO THIS IN MAKING PRESENTATIONS. IF HOST GOVERNMENT SHOULD PROPOSE THAT THESE RESOLUTIONS MUST GUIDE DELIBERATIONS OR OTHERWISE BIND FUTURE ACTIONS

OF GOVERNMENTS, YOU SHOULD REPLY THAT THEY DO NOT
REPRESENT AGREED CONCLUSIONS, AND CANNOT BE TREATED
AS AGREED BY THE US. USE OF 7SS TO PRESS FOR DC
ENDORSEMENT OF THESE CONTROVERSIAL DOCUMENTS COULD
ONLY STAND IN WAY OF FORWARD MOTION ON SPECIFIC ISSUES
BEFORE THE ASSEMBLY.

8. PLEASE REPORT HOST GOVERNMENT VIEWS, INFO USUN.

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